



## SENATOR THE HON SIMON BIRMINGHAM

Minister for Finance  
Leader of the Government in the Senate  
Senator for South Australia

Friday, 24 December 2021

### MEDIA RELEASE

## AUSTRALIAN GOVERNMENT GENERAL GOVERNMENT SECTOR MONTHLY FINANCIAL STATEMENTS November 2021

### KEY POINTS

- The Monthly Financial Statements for November 2021 report the budget position against the expected monthly profile for the 2021-22 financial year through to 30 November 2021, based on the 2021-22 Budget estimates published in May 2021.
- The 2021-22 Mid-Year Economic and Fiscal Outlook (MYEFO) was released on Thursday, 16 December 2021. Commencing with the December 2021 monthly financial statements, which will be released in January 2022, the budget position will be reported against the expected monthly profile based on the updated estimates outlined in the 2021-22 MYEFO.
- The November 2021 year to date results include the impact of the Australian Government's response to COVID-19.
- The underlying cash balance for the 2021-22 financial year to 30 November 2021 was a deficit of \$41.8 billion against the Budget profile deficit of \$55.9 billion.
- The fiscal balance for the 2021-22 financial year to 30 November 2021 was a deficit of \$36.0 billion against the Budget profile deficit of \$55.2 billion.

AGGREGATES	ACTUAL	ACTUAL	Budget Profile	BUDGET
	2021-2022 November \$b	2021-2022 YTD November \$b	2021-2022 YTD November \$b	ESTIMATE* 2021-2022 FULL YEAR \$b
Receipts(a)	57.0	219.9	185.6	482.1
Payments(b)	54.8	261.7	241.5	588.7
Underlying cash balance	2.1	-41.8	-55.9	-106.6
Headline cash balance	1.7	-38.6	-60.4	-117.0
Revenue	55.5	222.7	190.3	496.6
Expenses	49.3	258.2	243.7	589.3
Net operating balance	6.2	-35.5	-53.4	-92.7
Net capital investment	1.2	0.4	1.9	10.3
Fiscal balance	5.0	-36.0	-55.2	-103.0
Total assets		749.5		743.8
Total liabilities		1,493.0		1,421.8
Net worth(c)		-743.5		-678.0
Net debt(d)		607.3		729.0

\*As published in the 2021-22 Budget.

(a) Cash receipts for operating activities and sales of non-financial assets.

(b) Cash payments for operating activities, purchases of non-financial assets and net cash flows from financing activities for leases.

(c) Net worth is calculated as total assets minus total liabilities.

(d) Net debt is the sum of interest bearing liabilities less the sum of selected financial assets (cash and deposits, advances paid, and investments, loans and placements).

Monthly results are generally volatile due to timing differences between revenue and receipts, and expenses and payments. Care needs to be taken when comparing monthly or cumulative data across years and to full-year estimates, as revenue and receipts and expenses and payments vary from month to month.

## **FISCAL OUTCOMES**

### **Underlying Cash Balance**

The underlying cash balance for the financial year to 30 November 2021 was a deficit of \$41.8 billion, which is \$14.1 billion lower than the 2021-22 Budget profile deficit of \$55.9 billion.

- **Receipts**

Total receipts were \$34.3 billion higher than the 2021-22 Budget profile.

- **Payments**

Total payments were \$20.2 billion higher than the 2021-22 Budget profile.

### **Net Operating Balance**

The net operating balance for the financial year to 30 November 2021 was a deficit of \$35.5 billion, which is \$17.8 billion lower than the 2021-22 Budget profile deficit of \$53.4 billion. The difference results from higher than expected revenue, partially offset by higher than expected expenses.

### **Fiscal Balance**

The fiscal balance for the financial year to 30 November 2021 was a deficit of \$36.0 billion, which is \$19.3 billion lower than the 2021-22 Budget profile deficit of \$55.2 billion. The difference results from higher than expected revenue and lower than expected net capital investment, partially offset by higher expenses.

### **Assets and Liabilities**

As at 30 November 2021:

- net worth is negative \$743.5 billion;
- net debt is \$607.3 billion; and
- net financial liabilities are \$987.2 billion.

Senator the Hon. Simon Birmingham  
Minister for Finance

Nathan Williamson  
A/g Secretary  
Department of Finance

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## Australian Government general government sector operating statement

		ACTUAL 2021-2022 November	ACTUAL 2021-2022 YTD November	Budget Profile 2021-2022 YTD November	BUDGET ESTIMATE* 2021-2022 FULL YEAR
Note	\$m	\$m	\$m	\$m	\$m
<b>Revenue</b>					
Taxation revenue	1,2	53,084	205,225	174,211	456,972
Sales of goods and services		713	8,289	7,938	17,175
Interest income		247	1,329	1,547	3,621
Dividend and distribution income		413	3,050	1,552	7,265
Other		1,005	4,773	5,059	11,588
<b>Total revenue</b>		<b>55,463</b>	<b>222,666</b>	<b>190,307</b>	<b>496,621</b>
<b>Expenses</b>					
<b>Gross operating expenses</b>					
Wages and salaries(a)		1,934	9,618	9,401	22,440
Superannuation		993	5,113	2,931	6,973
Depreciation and amortisation		999	4,667	5,075	12,154
Supply of goods and services		12,891	64,312	62,528	161,315
Other operating expenses(a)		776	3,624	3,585	8,891
<i>Total gross operating expenses</i>		<i>17,594</i>	<i>87,334</i>	<i>83,520</i>	<i>211,772</i>
Superannuation interest expense		748	3,739	4,174	10,018
Interest expenses		1,527	7,709	7,843	19,519
<b>Current transfers</b>					
Current grants		15,084	75,625	73,570	170,580
Subsidy expenses		1,783	7,822	7,210	17,364
Personal benefits		11,655	72,754	62,026	140,253
<i>Total current transfers</i>		<i>28,522</i>	<i>156,201</i>	<i>142,806</i>	<i>328,198</i>
<b>Capital transfers</b>					
Mutually agreed write-downs		152	1,099	1,036	2,746
Other capital grants		759	2,132	4,313	17,080
<i>Total capital transfers</i>		<i>912</i>	<i>3,231</i>	<i>5,349</i>	<i>19,826</i>
<b>Total expenses</b>	3	<b>49,302</b>	<b>258,214</b>	<b>243,692</b>	<b>589,334</b>
<b>Net operating balance</b>		<b>6,161</b>	<b>-35,549</b>	<b>-53,385</b>	<b>-92,713</b>
<b>Other economic flows</b>					
<b>- included in operating result</b>					
Net write-downs of assets		-519	-3,355	-2,346	-6,351
Assets recognised for the first time		2	52	75	200
Actuarial revaluations		0	0	0	124
Net foreign exchange gains		204	159	0	-352
Net swap interest received		26	-351	0	0
Market valuation of debt		-20,459	17,479	160	260
Other gains/(losses)		3,519	2,714	3,291	8,030
<b>Total other economic flows</b>		<b>-17,226</b>	<b>16,699</b>	<b>1,180</b>	<b>1,910</b>
<b>- included in operating result</b>					
<b>Operating Result(b)</b>		<b>-11,066</b>	<b>-18,850</b>	<b>-52,205</b>	<b>-90,804</b>
<b>Non-owner movements in equity</b>					
Revaluation of equity investments		0	-1	3	-230
Actuarial revaluations		0	0	0	-375
Other economic revaluations		147	542	-139	-88
<b>Total other economic flows - included in equity</b>		<b>147</b>	<b>542</b>	<b>-136</b>	<b>-694</b>
<b>Comprehensive result</b>					
<b>- Total change in net worth</b>		<b>-10,919</b>	<b>-18,308</b>	<b>-52,341</b>	<b>-91,497</b>
<b>Net operating balance</b>		<b>6,161</b>	<b>-35,549</b>	<b>-53,385</b>	<b>-92,713</b>
<b>Net acquisition of non-financial assets</b>					
Purchases of non-financial assets		1,862	5,621	7,177	22,325
less Sales of non-financial assets		20	1,037	87	281
less Depreciation		999	4,667	5,075	12,154
plus Change in inventories		350	461	-183	440
plus Other movements in non-financial assets		4	25	22	0
<b>Total net acquisition of non-financial assets</b>		<b>1,197</b>	<b>404</b>	<b>1,854</b>	<b>10,330</b>
<b>Fiscal balance (Net lending/borrowing)(c)</b>		<b>4,964</b>	<b>-35,952</b>	<b>-55,239</b>	<b>-103,043</b>

\*As published in the 2021-22 Budget.

(a) Consistent with the Australian Bureau of Statistics' (ABS) Government Finance Statistics (GFS) classification, other employee related expenses are reported under other operating expenses. Total employee expenses equal wages and salaries plus other operating expenses.

(b) Operating result under Australian Accounting Standards.

(c) The term fiscal balance is not used by the ABS.

## Australian Government general government sector balance sheet

	ACTUAL as at 30 November 2021 \$m	BUDGET ESTIMATE* as at 30 June 2022 \$m
<b>Assets</b>		
Financial assets		
Cash and deposits	61,316	61,795
Advances paid	77,043	85,655
Investments, loans and placements	215,250	188,218
Other receivables	68,962	73,678
Equity investments		
Investments in other public sector entities	62,436	58,649
Equity accounted investments	3,712	3,892
Investments - shares	79,521	79,311
<i>Total financial assets</i>	<b>568,240</b>	<b>551,198</b>
Non-financial assets		
Land	12,097	11,871
Buildings	42,849	45,056
Plant, equipment and infrastructure	93,066	100,662
Inventories	10,831	11,744
Intangibles	9,964	10,796
Investment properties	207	217
Biological assets	30	16
Heritage and cultural assets	11,848	11,986
Assets held for sale	291	248
Other non-financial assets	65	37
<i>Total non-financial assets</i>	<b>181,249</b>	<b>192,634</b>
<b>Total assets</b>	<b>749,489</b>	<b>743,832</b>
<b>Liabilities</b>		
Interest bearing liabilities		
Deposits held	383	484
Government securities	914,158	1,028,091
Loans	27,603	16,125
Lease liabilities	18,799	19,991
<i>Total interest bearing liabilities</i>	<b>960,943</b>	<b>1,064,691</b>
Provisions and payables		
Superannuation liability(a)	411,126	247,892
Other employee liabilities	38,314	33,839
Suppliers payables	10,521	9,226
Personal benefits payables	3,303	2,998
Subsidies payables	931	1,482
Grants payables	2,333	4,026
Other payables	6,949	3,136
Provisions	58,580	54,534
<i>Total provisions and payables</i>	<b>532,058</b>	<b>357,133</b>
<b>Total liabilities</b>	<b>1,493,000</b>	<b>1,421,824</b>
<b>Net worth(b)</b>	<b>-743,511</b>	<b>-677,992</b>
<i>Net financial worth(c)</i>	<b>-924,760</b>	<b>-870,626</b>
<i>Net financial liabilities(d)</i>	<b>987,196</b>	<b>929,275</b>
<i>Net debt(e)</i>	<b>607,334</b>	<b>729,023</b>

\*As published in the 2021-22 Budget.

(a) For budget reporting purposes, a discount rate of CPI plus 2.5 per cent determined by actuaries in preparing the latest Long Term Cost Reports is used to value the superannuation liability. This reflects the average annual rate estimated to apply over the term of the liability and it reduces the volatility in reported liabilities that would occur from year to year if the spot rates on long-term government bonds were used. Consistent with Australian Accounting Standards, the superannuation liability for the 2021-22 Monthly Financial Statements was calculated using the spot rates on long-term government bonds as at 30 June 2021 that best matched each individual scheme's liability duration. These rates were between 1.6 and 2.3 per cent per annum.

(b) Net worth equals total assets minus total liabilities.

(c) Net financial worth equals total financial assets minus total liabilities.

(d) Net financial liabilities equals total liabilities less financial assets other than investments in other public sector entities.

(e) Net debt is the sum of interest bearing liabilities less the sum of selected financial assets (cash and deposits, advances paid, and investments, loans and placements).

## Australian Government general government sector cash flow statement<sup>(a)</sup>

	ACTUAL 2021-2022 November \$m	ACTUAL 2021-2022 YTD November \$m	Budget Profile 2021-2022 YTD November \$m	BUDGET ESTIMATE* 2021-2022 FULL YEAR \$m
<b>Cash receipts from operating activities</b>				
Taxes received	54,766	198,192	168,833	445,599
Receipts from sales of goods and services	767	8,350	7,702	17,364
Interest receipts	175	1,268	1,349	3,063
Dividends, distributions and income tax equivalents	336	5,917	3,653	5,829
Other receipts(b)	902	5,790	3,996	9,916
<b>Total operating receipts</b>	<b>56,945</b>	<b>219,516</b>	<b>185,532</b>	<b>481,771</b>
<b>Cash payments for operating activities</b>				
Payments for employees(b)(c)	-2,834	-15,371	-14,137	-35,292
Payments for goods and services	-13,195	-65,968	-61,369	-159,044
Grants and subsidies paid	-21,997	-90,411	-85,946	-206,165
Interest paid	-2,713	-7,110	-7,102	-17,789
Personal benefit payments	-11,878	-72,952	-62,586	-140,966
Other payments(c)	-734	-3,021	-3,451	-8,219
<b>Total operating payments</b>	<b>-53,352</b>	<b>-254,833</b>	<b>-234,591</b>	<b>-567,475</b>
<b>Net cash flows from operating activities</b>	<b>3,594</b>	<b>-35,317</b>	<b>-49,059</b>	<b>-85,704</b>
<b>Cash flows from investments in non-financial assets</b>				
Sales of non-financial assets	14	375	87	282
Purchases of non-financial assets	-1,259	-5,768	-5,823	-18,786
<b>Net cash flows from investments in non-financial assets</b>	<b>-1,245</b>	<b>-5,393</b>	<b>-5,735</b>	<b>-18,504</b>
<b>Net cash flows from investments in financial assets for policy purposes</b>	<b>-418</b>	<b>3,239</b>	<b>-4,535</b>	<b>-10,428</b>
<b>Net cash flows from investments in financial assets for liquidity purposes</b>	<b>336</b>	<b>-4,587</b>	<b>-2,427</b>	<b>-3,513</b>
<b>Cash flows from financing activities</b>				
Borrowing (net)	11,315	44,993	68,233	140,204
Other financing (net)	-893	-4,032	-3,123	-6,952
<b>Net cash flows from financing activities</b>	<b>10,422</b>	<b>40,962</b>	<b>65,111</b>	<b>133,252</b>
<b>Net increase/(decrease) in cash held</b>	<b>12,688</b>	<b>-1,096</b>	<b>3,355</b>	<b>15,102</b>
<b>GFS cash surplus(+)/deficit(-)(d)</b>	<b>2,348</b>	<b>-40,710</b>	<b>-54,794</b>	<b>-104,209</b>
<i>plus</i> Net cash flows from financing activities for leases(e)	-220	-1,098	-1,085	-2,411
<b>Equals underlying cash balance(f)</b>	<b>2,128</b>	<b>-41,808</b>	<b>-55,879</b>	<b>-106,619</b>
<i>plus</i> Net cash flows from investments in financial assets for policy purposes	-418	3,239	-4,535	-10,428
<b>Equals headline cash balance</b>	<b>1,710</b>	<b>-38,569</b>	<b>-60,414</b>	<b>-117,047</b>

\*As published in the 2021-22 Budget.

(a) A positive number denotes a cash inflow; a negative number denotes a cash outflow.

(b) As result of a voluntary accounting policy change, the pass-through of defined benefit member superannuation receipts and payments are reported on a gross basis in the cash flow statement. It was previously reported on a net basis.

(c) Consistent with the ABS GFS classification, other employee related payments are classified separately from wages and salaries under other payments.

(d) GFS cash surplus/deficit equals net cash flows from operating activities and investments in non-financial assets.

(e) Principal payments on lease liabilities, which are cash flows from financing activities, are deducted in the calculation of the underlying cash balance to maintain consistency of measure following the implementation of AASB 16.

(f) The term underlying cash balance is not used by the ABS.

## Note 1: Income Tax

	ACTUAL 2021-2022 November \$m	ACTUAL 2021-2022 YTD November \$m	Budget Profile 2021-2022 YTD November \$m	BUDGET ESTIMATE* 2021-2022 FULL YEAR \$m
Individuals and other w ithholding taxes				
Gross income tax withholding	21,657	96,576	89,190	218,700
Gross other individuals	2,899	22,633	19,654	48,500
/ess Refunds	3,112	27,469	31,093	42,300
Total individuals and other w ithholding taxation	21,443	91,740	77,752	224,900
Fringe benefits tax	117	1,512	2,000	4,090
Company tax	11,295	45,621	32,709	84,200
Superannuation fund taxes	6,184	12,204	6,387	15,280
Petroleum resource rent tax	1	886	523	1,050
<b>Total income taxation revenue</b>	<b>39,039</b>	<b>151,963</b>	<b>119,370</b>	<b>329,520</b>

\*As published in the 2021-22 Budget.

## Note 2: Indirect Tax

	ACTUAL 2021-2022 November \$m	ACTUAL 2021-2022 YTD November \$m	Budget Profile 2021-2022 YTD November \$m	BUDGET ESTIMATE* 2021-2022 FULL YEAR \$m
Goods and services tax	8,681	32,795	33,288	74,130
Wine equalisation tax	102	443	408	1,050
Luxury car tax	64	376	277	680
Excise duty	2,485	10,174	10,442	24,840
Customs duty	1,670	6,248	7,487	18,420
Other indirect tax	1,042	3,225	2,939	8,332
<b>Total indirect taxation revenue</b>	<b>14,045</b>	<b>53,261</b>	<b>54,841</b>	<b>127,452</b>

\*As published in the 2021-22 Budget.

## Note 3: Total expenses by function

	ACTUAL 2021-2022 November \$m	ACTUAL 2021-2022 YTD November \$m	BUDGET ESTIMATE* 2021-2022 FULL YEAR \$m
<b>Expenses by function</b>			
General public services	2,279	11,783	26,070
Defence	3,148	14,158	34,473
Public order and safety	626	2,903	6,652
Education	1,711	18,623	42,799
Health	9,237	44,015	98,283
Social security and welfare	16,745	100,730	209,975
Housing and community amenities	540	2,474	7,869
Recreation and culture	321	1,693	4,532
Fuel and energy	731	3,638	9,638
Agriculture, forestry and fishing	194	1,139	4,483
Mining, manufacturing and construction	277	1,386	4,354
Transport and communication	595	1,755	14,460
Other economic affairs	4,280	9,347	14,640
Other purposes			
Public debt interest	1,486	7,483	18,196
Nominal superannuation interest	748	3,739	10,018
General purpose inter-government transactions	6,383	33,276	77,509
Natural disaster relief	2	73	327
Contingency reserve	0	0	5,055
<b>Total expenses</b>	<b>49,302</b>	<b>258,214</b>	<b>589,334</b>

\*As published in the 2021-22 Budget.

## NOTES:

### **AASB 1049 *Whole of Government and General Government Sector Financial Reporting* (AASB 1049)**

The Australian Government monthly financial statements have been prepared on a basis consistent with the Budget as required under section 47 of the *Public Governance, Performance and Accountability Act 2013*. The statements are prepared in accordance with AASB 1049, which require treatment based on the Australian Bureau of Statistics' (ABS) Government Finance Statistics (GFS) except where Australian Accounting Standards (AAS) provide a better conceptual treatment for specific items. Departures are limited to complying with either ABS GFS or AAS.

### **Taxation revenue**

While total tax collections are known with certainty at the end of each month, the distribution across the relevant heads of revenue cannot be finalised until all business activity statements are received and processed. The outcomes for some revenue items provided in this statement are therefore estimates, in accordance with the best judgement of the Commissioner of Taxation, and subject to revision. The taxation revenue items not affected are: petroleum resource rent tax, excise duty, customs duty, other taxes and individuals refunds.

### **Style conventions**

Figures in tables and generally in the text have been rounded. Discrepancies in tables between totals and sums of components are due to rounding.

### **International Monetary Fund Special Data Dissemination Standards**

The Government is committed to releasing the monthly financial statements in a timely fashion and will endeavour to do so in accordance with International Monetary Fund (IMF) Special Data Dissemination Standards (SDDS). Under these standards the timeframe for releasing the monthly financial statements is by the end of the following month. Australia applies a special flexibility option which allows it to publish late the last and first month of a financial year.

In accordance with the IMF SDDS, the approximate date of release of the data on debt guaranteed by the Australian Government (central government), is given on the IMF's Data Dissemination Advance Release Calendar <http://dsbb.imf.org>. Monthly and quarterly data on debt guaranteed by the Australian Government (central government) that meet the coverage and timeliness requirements of the SDDS are published on the Australian Office of Financial Management website at <https://www.aofm.gov.au/data-hub>.

### **Electronic access to monthly financial statements**

The Australian Government general government sector monthly financial statements and the historical series are available in electronic format at:

<http://data.gov.au/dataset/australian-government-general-government-sector-monthly-financial-statements-tables-and-data>.